## **Rooftop Solar Economics**

### **Issue Brief for Public Utility Board**

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#### **Overview**

**Current Solar Economics** 1 2

Cost Shifting

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Solar & Income-Qualified Customers

Appendix

## Current Solar Economics

Part 1

Current Solar Economics Solar Economics: Tacoma vs. California





#### **Current Solar Economics**

## Annual Cashflows for 6 kW System: Tacoma vs. California



# Cost Shifting

Part 2

## Solar Cost Shifts Non-Solar Customers Subsidize Solar Customers



**Fixed Costs** 

#### Solar Cost Shifts

## The Mechanics of Cost Shifting

	Cost of Service	Solar Customer's Contribution	Cost Shifted to Non-Solar Customers
Fixed Customer-Related (per Month)	\$25.30	\$25.30	\$O
Energy per kWh	\$ 0.045351	\$ 0.019326	\$ 0.026025
Delivery per kWh	\$ 0.038207	\$ 0.000000	\$ 0.038207

✓ Under Washington State net metering policy, solar customers' generation is valued at the retail volumetric rate: \$0.084/kWh in the Tacoma Power service area.

✓ While roof-top solar does generate energy to offset the utility's production cost, solar generation usually happens during mid-day when the market price for energy is very low; solar customers still rely on the utility to provide power during high-cost peak hours, yet each kWh generated at noon is valued the same as each kWh consumed at 7pm. Roof top solar enables Tacoma Power to avoid some costs, estimated at \$0.019/kWh. This is a fraction of our cost of service.

#### **Solar Cost Shifts**

## Ratepayer Impact by Utility for a 7 kW System

Benefit-Cost Ratio



\$5,000 to \$15,000 cost shift depending on utility Over the lifetime of the system. Preliminary calculations indicate a shift of about **\$12,000** for Tacoma Power.

#### **Solar Cost Shifts**

## California Cost Shifts Drive Rate Modifications

California Cost Shift \$4.5 \$4.0 \$3.5 Cost Shift Impact on **Residential Rate** \$3.0 Billions \$2.5 12% to 15% \$2.0 \$1.5 19% to 22% \$1.0 \$0.5 9% to 11% \$-2014 2015 2016 2017 2018 2019 2020 2021 2022 2023 2024 Pacific Gas & Electric (PG&E) Southern California Edison -San Diego Gas & Electric --- Total

#### **Rate Changes**

- ✓ Due to magnitude of cost shifting in California, the California Public Utility Commission (CPUC) recently made reforms to California's net metering rules.
- ✓ Net Energy Metering 3.0 reduces how much money is paid for rooftop solar energy exported to the grid.
- ✓ The changes to California's net metering policy cut the value of solar energy credits by about 75 percent for PG&E, SCE, and SDG&E customers – the compensation is based on utility avoided costs.
- ✓ The CPUC is also contemplating implementing an income-graduated fixed charge aimed at mitigating the impacts to income-qualified customers from the cost shift

Part 3

Do we have any sense yet whether adding solar panels to low-income housing is significantly impacting bills positively for low-income customers?

**Recent Public Utility Board Question** 

## All Rooftop Solar Installation Trend



## Solar Customers Span a Variety of Equity Index Areas





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## Challenges for Income-Qualified Customers

Access	Many of Tacoma Power's income-qualified customers do not own a home where rooftop solar panels could be installed.	
	For renters and multifamily projects there are challenges associated with ensuring the tenants receive the benefits of a project.	
Financial	It is likely that income-qualified customers that could purchase a solar system will need to use financing. High interest rates coupled with the likelihood of lower credit scores increases the cost.	
	The Federal investment tax credit (ITC) requires sufficient Federal tax liability. Income- qualified customers may have low Federal tax liability, which could constrain their ability to fully realize the ITC subsidy.	

Higher financing costs and inability to realize the investment tax credit will cause the net present value of a solar system to decrease vs. the baseline – which is already significantly negative.

Challenges for "Master Metered" Multifamily Solar Customers

Risks for tenants:	Excludes the utility from supervising correct billing and rate determination.		
	Potential for landlords to charge arbitrary rates for electricity in their Common Area Maintenance (CAM) charges.		
Challenges for tenants:	Tenants lose control of applying for income-qualified bill assistance.		
	Tenants lose control of participation in-unit conservation projects that could lower their bills.		
Equity imbalance:	Master metering for multifamily buildings can result in an equity imbalance between landlords and tenants.		
	Landlords gain control over electricity charges and usage.		

### Solar & Income-Qualified Customers Current Alternatives

#### **Energy Efficiency**

- Heating/Cooling- High efficiency heat pumps
- Weatherization

• Free insulation!

- Heat pump hot water heaters
- B&O Tax- Providing free LEDs, refrigerators, equipment maintenance
- Free Energy Audits
- Deferred zero interest loans
- Forgivable loans

#### **Bill Assistance Programs**

• Bill Credit Assistance Program (BCAP)

### Solar & Income-Qualified Customers Empowering Moves for BCAP



On the Bill Credit Assistance Plan, qualifying customers can earn as much as \$92 each month in credits on their utility bill. Total discounts are based on the number of services received.

For more information and to apply online visit MyTPU.org/Assistance.



**C**EMPOWERING MOVE #32 Getting ahead with bill payment discounts and resources.

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MyTPU.org/Assistance



## Future Energy Equity Projects:

Here are some additional opportunities we are researching in the coming year:

Setting up Energy Program Equity Scorecards

Research into Evergreen Options resiliency hubs (solar + storage)

Creating small business programs

Energy efficiency grants for shelters and non-profits

Mobility programs

# Appendix

Part IV



## **Residential Systems Installed in 2022**



#### Appendix

## Indicative Tacoma Power Cost Shift

	INF V		Ş	(12,0/4)
1	\$	(1,296,808)	\$	(508)
2	\$	(1,335,713)	\$	(523)
3	\$	(1,375,784)	\$	(539)
4	\$	(1,417,057)	\$	(555)
5	\$	(1,459,569)	\$	(572)
6	\$	(1,503,356)	\$	(589)
7	\$	(1,548,457)	\$	(607)
8	\$	(1,594,911)	\$	(625)
9	\$	(1,642,758)	\$	(644)
10	\$	(1,692,041)	\$	(663)
11	\$	(1,742,802)	\$	(683)
12	\$	(1,795,086)	\$	(703)
13	\$	(1,848,939)	\$	(725)
14	\$	(1,904,407)	\$	(746)
15	\$	(1,961,539)	\$	(769)
16	\$	(2,020,385)	\$	(792)
17	\$	(2,080,997)	\$	(815)
18	\$	(2,143,427)	\$	(840)
19	\$	(2,207,729)	\$	(865)
20	\$	(2,273,961)	\$	(891)
21	\$	(2,342,180)	\$	(918)
22	\$	(2,412,445)	\$	(945)
23	\$	(2,484,819)	\$	(974)
24	\$	(2,559,363)	\$	(1,003)
25	\$	(2,636,144)	\$	(1,033)

NDV ¢ (12.674)

3.4%	Inflation Rate
3.0%	Res Energy & Delivery Rate Growth Rate
2,552	Customers
6.7	Average size
7	E3 size
0.957143	Ratio